

- B.4** Staff Report (For Possible Action): Approval of Privileged Business License  
– Nonrestricted Gaming, On-Premises Alcohol (Change of Ownership) –  
Gold N Silver Inn, Matthew Denning, 790 West 4th Street.

## STAFF REPORT

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**Date:** May 8, 2024

**To:** Mayor and City Council

**Thru:** Doug Thornley, City Manager

**Subject:** Staff Report (For Possible Action): Approval of Privileged Business License – Nonrestricted Gaming, On-Premises Alcohol (Change of Ownership) – Gold N Silver Inn, Matthew Denning, 790 West 4th Street.

**From:** Lance Ferrato, Director of Business Licensing

**Department:** Business Licensing

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**Summary:**

These are applications (R162489G-APP-2024/R162488Q-APP-2024) for a change of ownership at an existing restaurant with nonrestricted gaming and on-premises alcohol. The site location was approved by the Planning Division and has a zoning designation of Mixed-Use Downtown Northwest Quadrant District (MD-NWQ). Zoning allows for 24-hour operations.

**Attachments:**

Privileged License Application Approval - Background, Discussion and Legal Implications  
Vicinity Map - Gold N Silver Inn  
Nevada Gaming Commission Approval

## **Approval of Privileged Business License**

**Recommendation:** Staff recommends Council approve the privileged license application, subject to the Police department background investigation, other required recommendations, and city licensing office approval.

**Proposed Motion:** I move to approve the staff recommendation.

**Background:** City Council approval of Privileged License applications is required for the licenses to be issued. Reno Municipal Code (RMC) 5.05.008(k) states that license applications for gaming, liquor, medical marijuana establishments, marijuana establishments, pawnbroker, secondhand merchandise, and escort services must be approved by the City Council, as well as other relevant reviewing bodies. Applications must also meet the initial requirements set forth by Reno City Council in RMC Titles 4 and 5.

**Discussion:** Applications have been processed by the Business Licensing Department and approved by Development Services. City Council has requested that its review not delay the licensing process, even if not all other relevant reviews have been completed.

These reviews may occur concurrently, or consecutive based on the completion of applicable inspections. Accordingly, some relevant reviews may not have been completed at this time, and even if City Council approves a license, it may still be denied by the City Business Licensing Department. Such additional reviewing bodies may include, but are not limited to building, fire, police and relevant district, county and state agencies. All required fees have been submitted with the applications.

Police background checks are often lengthy. Once all other relevant reviews have been completed, an interim license may be issued before completion of the police background check. However, an interim license is subject to summary revocation if the background check reveals grounds for denial.

*Individual business license information can be found under their specifically named agenda items.*

**Legal Implications:** Legal review completed for compliance with City procedures and Nevada Law. RMC 5.05.008(k) provides that City Council approval is required for gaming, liquor, medical marijuana establishments, marijuana establishments, pawnbroker, secondhand merchandise, and escort service licenses. City Council may deny a license for good cause, which is defined in RMC 5.05.008(j), to include but not be limited to:

- (1) The application is incomplete or contains false, misleading, or fraudulent statements.
- (2) The applicant fails to satisfy any qualification or requirement imposed by this.

title, local, state or federal law, regulation or administrative policy pertaining to such activities.

(3) The applicant has been subject, in any jurisdiction, to administrative action of any kind imposing fines or other discipline relating to the operation of a business licensed in the jurisdiction, or denied a license or work card, due to suitability issues.

(4) The applicant has engaged in deceptive practices upon the public.

(5) The applicant has, within the five years immediately preceding the date of the application, been convicted of any of the following criminal offenses, regardless of the jurisdiction of the conviction:

a. A felony or any crime which, under the laws of this state, would amount to a felony;

b. Any crime of which theft, fraud or intent to defraud is an element;

c. Unlawfully possessing or distributing a controlled substance;

d. Solicitation, prostitution, or pandering.

e. Any sex offense requiring the applicant to register under N.R.S. 179D.441 to 179D.470, if the applicant has been classified by the State as a Tier 1 or below; or

(6) A person who, within the ten years immediately preceding the date of the application, has been convicted of any sex offense requiring the applicant to register under N.R.S. 179D.441 to 179D.470, if the applicant has been classified by the state as a Tier 2 or Tier 3 offender.

(7) Any cause reasonably related to furtherance of the public welfare.

In addition, under RMC Sec. 5.21.013 and Sec. 5.22.013, the City Council may, in its discretion, approve, deny, condition, limit, or take such other action with respect to the applications for medical marijuana establishment and marijuana establishment licenses as it considers appropriate to protect the public health, safety and general welfare of the citizens of the city and to regulate the use of buildings, structures, land use, business and other purposes.

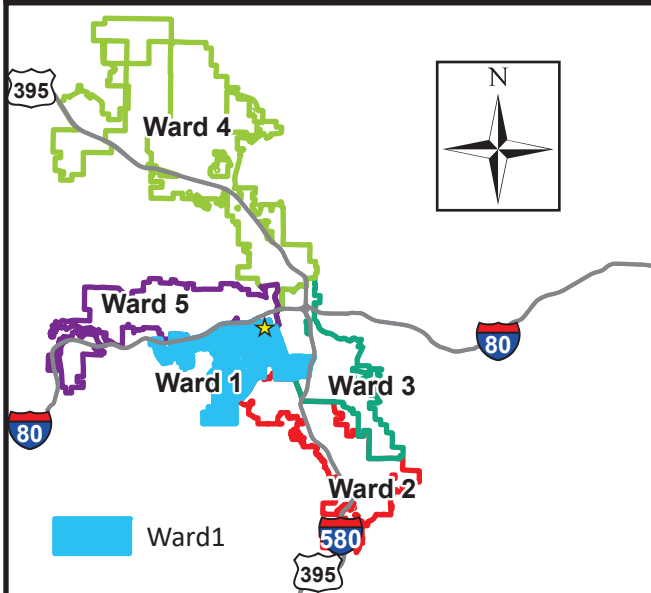
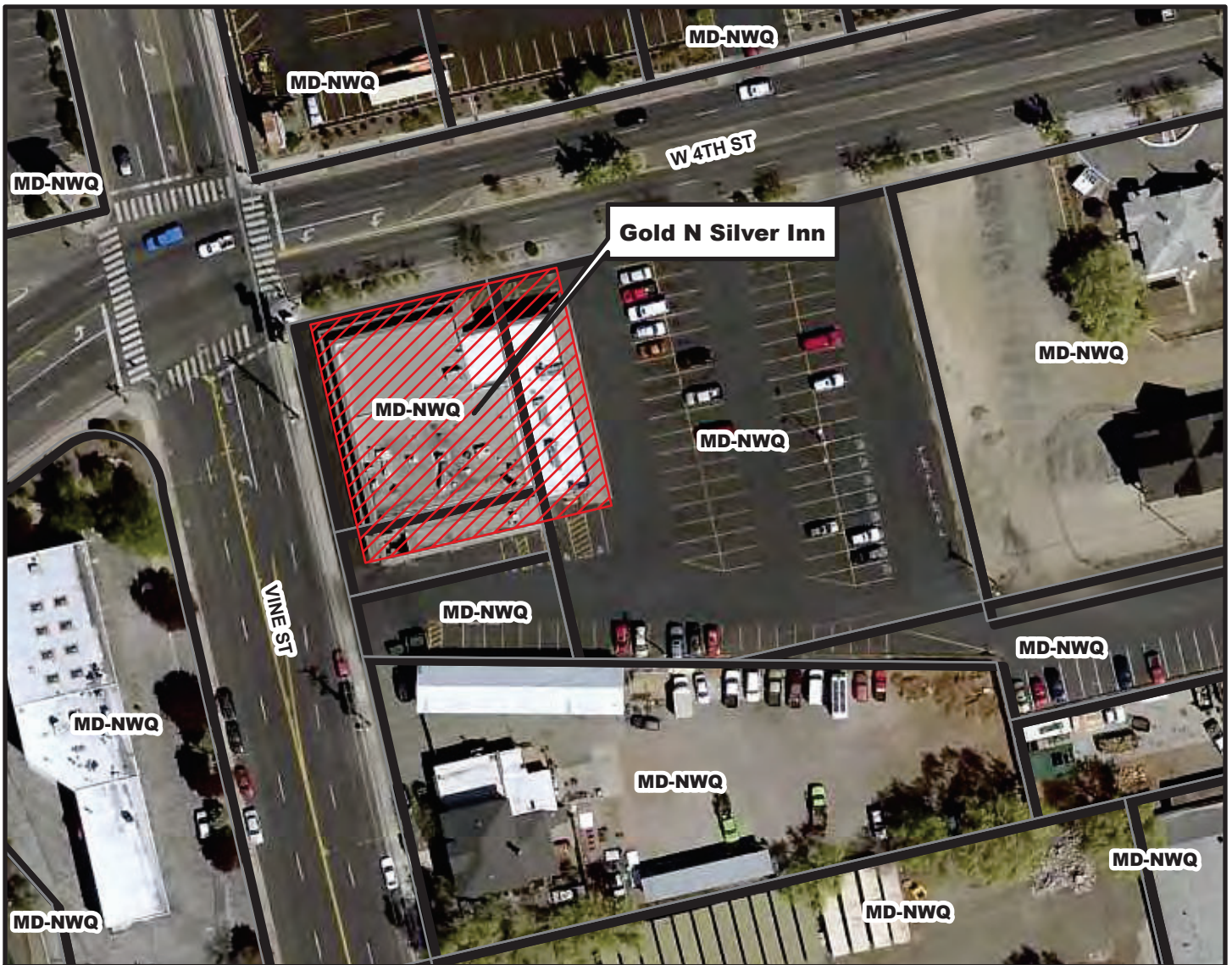
Cases generally construe “good cause” as having two components: 1) the reason for denial must be reasonably related to the public welfare, and 2) the decision must be supported by substantial evidence and not be arbitrary or capricious. Substantial evidence requires more than the mere statements of interested parties and their counsel and the opinions of council members. *City Council, Reno v. Travelers Hotel*, 100 Nev. 436 (1984). Accordingly, a sufficient factual record should be developed before a privileged license is denied for “good cause”. A delay (continuance) to gather more information or evidence is permissible provided the delay is not unreasonable in duration or purpose.

City Council has asked to conduct its review promptly, even if not all other reviews have been completed. This practice is customer friendly; but it could result in possibly relevant information not being presented to City Council in its consideration of “good cause”.

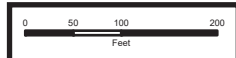
Other grounds for denial appear in the RMC Chapters governing specific privileged licenses. Most notably, RMC 5.07.040 provides:

No new on-premises wine and beer licenses, on-premises alcoholic beverage licenses, or cabaret licenses shall be issued authorizing the sale of any alcoholic beverage for consumption on the premises for any location or premises which the city council deems unfavorable or undesirable due to its proximity to any schoolhouse or schoolroom used by any public or common school, or church, or its location in an area that is predominantly residential or, because of the specifics of the proposed use, either detrimental to the surrounding properties or burdensome for police monitoring purposes. ...

Any denial of a license must be consistent with Equal Protection limitations. Applicants in similar situations must be treated substantially the same. However, factual differences which rationally support different treatment to further a governmental interest should.



City of Reno  
Business License Department  
Eric Friedlander  
4/23/2024



**Gold N Silver Inn**  
790 West 4th St

**Nonrestricted Gaming**  
**On-Premises Alcohol**

**R162489G-APP-2024**  
**R162488Q-APP-2024**

#### Legend

- Parcels
- Zoning
- Business Location

DISPOSITION  
NONRESTRICTED AGENDA  
APRIL 2024  
PAGE 1

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01-04-24     REMOVED FROM AGENDA

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02-04-24     REMOVED FROM AGENDA

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**FOR POSSIBLE ACTION:**

03-04-24     N24-0254   Re: 32527-01  
   00703-07  
   GOLD DUST RENO, LLC, dba  
   GOLD 'N SILVER INN  
   790 W 4<sup>TH</sup> ST  
   RENO, NV 89503

**APPLICATION FOR A NONRESTRICTED GAMING LICENSE**

MATTHEW RICHARD DENNING  
General Manager

**APPLICATION FOR LICENSURE AS A KEY EMPLOYEE**

**GCB RECOMMENDS: APPROVAL, CONDITIONED:**

- (1) A KEY EMPLOYEE APPLICATION FOR THE POSITION OF GENERAL MANAGER MUST BE FILED WITHIN 60 DAYS OF ANY CHANGES IN THE PERSON OCCUPYING THAT POSITION.
- (2) THE SURVEILLANCE SYSTEM AND/OR MIRROR(S) MUST BE INSPECTED AND APPROVED BY THE NGCB ENFORCEMENT DIVISION WITHIN 60 DAYS OF ISSUANCE OF THE STATE GAMING LICENSE AND THEREAFTER BE MAINTAINED AT OR ABOVE THE STANDARD THAT IS APPROVED.
- (3) TABLE GAMES MAY NOT BE INSTALLED WITHOUT THE PRIOR ADMINISTRATIVE APPROVAL OF THE NGCB CHAIR OR THE CHAIR'S DESIGNEE.

**NGC DISPOSITION: APPROVED, CONDITIONED – SAME.**

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